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ATTRACTING MORE INVESTMENT IN INDONESIAN MINING INDUSTRY COVID-19 ECONOMIC CRISIS SPURS SIGNIFICANT REGULATORY REFORM

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OUTLINE OF SESSION

- 1. Introduction
- 2. Background
- 3. Economic Imperative
- 4. Recent Regulatory Reform Overview
- 5. More Important Regulatory Changes
- 6. Residual Strategic Problems
- 7. Indonesia as a Case Study for SEA?
- 8. Summary & Conclusions



INTRODUCTION – PART I

Indonesia has for a long time been a paradox when it comes to mining and foreign investment

Indonesia is simultaneously ranked as

(a) one of the <u>most</u> geologically prospective countries in the world <u>and</u>

one of the <u>least</u> desirable countries in the world in which to carry on a mining project

Major <u>western</u> multinational mining companies have increasingly looked elsewhere for promising investment opportunities

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INTRODUCTION – PART II

Many of the long standing legal policy and regulatory problems facing the Indonesian mining industry and foreign investors are the product of the last mineral commodities boom

There are <u>some</u> indications that GoI finally understands it needs to do more to encourage foreign investment including in the mining industry

Current economic and fiscal crises in Indonesia <u>may</u> be forcing rethink of (i) long standing ambivalence towards foreign investment and (ii) <u>possibly</u> merits of resource nationalism

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INTRODUCTION – PART III

The favoured economist of Indonesia's first President Sukarno was fond of saying

"you should never miss a good economic crisis and the opportunities it presents for reform"

<u>Good</u> economic times often produce bad policies while <u>bad</u> economic times often lead to <u>good</u> policies

Will recent changes in Indonesia be followed elsewhere in South East Asia given other countries face similar Covid19-related economic/fiscal problems to Indonesia?

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BACKGROUND – PART I

- 1. Indonesia traditionally
 - (a) refused to be *"benchmarked"* against other SEA countries
 - (b) took the view that "this is the way we do things here so just accept it or don't come"
- 2. Indonesia has unquestionably fallen behind Vietnam, Thailand, Philippines, Malaysia in attracting new foreign investment



BACKGROUND – PART II

- 3. Foreign investment in Indonesian mining industry has been discouraged by
 - regional autonomy (a) failure to recognize that exploration and (b)mining are <u>not</u> the same 51% divestiture requirement applicable to (c) foreign owned mining companies growing domination of SOEs (\mathbf{d}) difficulty of obtaining permission to work in (e)**Forest Areas** chronic regulatory inconsistency (f)



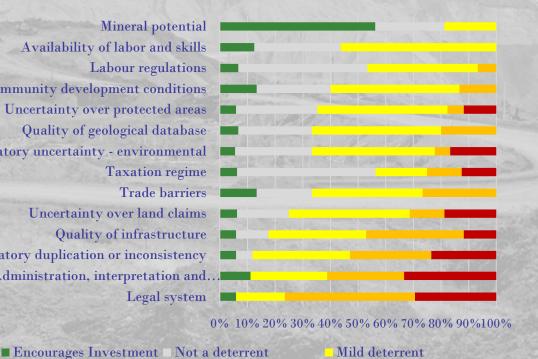
BACKGROUND – PART III

...and global investor sentiment continues to reflect perceived risks in Indonesia – but this is improving

Fraser Institute Annual Survey of Mining Companies 2018 – Indonesia

Complete deterrent

Mineral potential Availability of labor and skills Labour regulations **Community development conditions** Uncertainty over protected areas Quality of geological database **Regulatory uncertainty - environmental** Taxation regime Trade barriers Uncertainty over land claims Quality of infrastructure **Regulatory duplication or inconsistency** Administration, interpretation and... Legal system





Strong deterrent

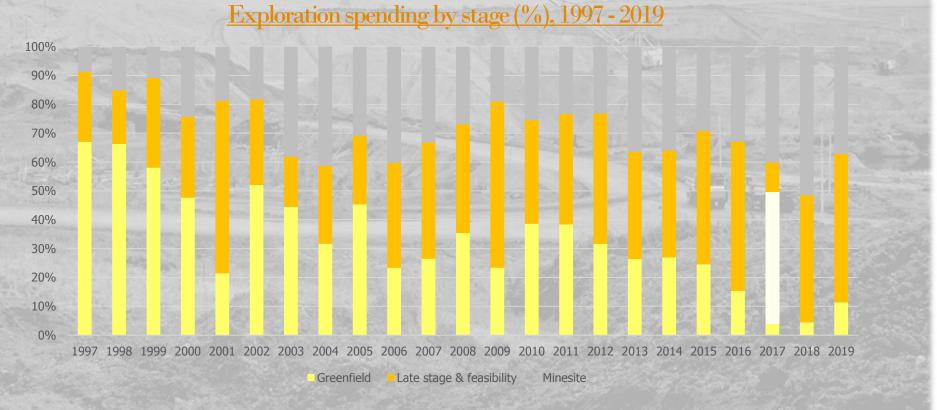
BACKGROUND – PART IV

...as well as a significant decrease in Indonesia's share of global exploration spending.



BACKGROUND – PART V

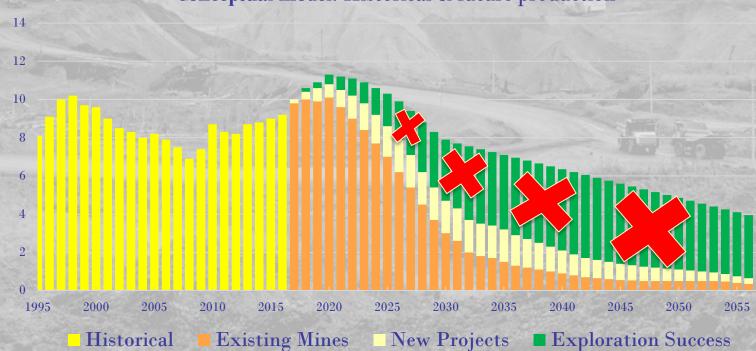
... greenfield exploration has decreased steadily across two price cycles ...



Source: S&P Global Market Intelligence Excludes coal and iron ore

BACKGROUND – PART VI

Q: What happens if exploration investment does not materialize?A: The Indonesian mining sector will slowly grind to a halt.Detailed forecasting is subject to inherent uncertainties around price, economics of current mines, brownfield exploration success, etc., and is beyond the scope of this presentation.



Conceptual model: Historical & future production

Source: adapted from R. Schodde, Minex Consulting 2016

ECONOMIC IMPERATIVE – PART I

- 1. GoI has belatedly recognized that Indonesia
 - (a) must do more to attract foreign investment
 - (b) does compete with other SEA countries for foreign investment
 - (c) is very much over-regulated in a way that discourages both domestic and foreign investment
- 2. Covid-19 economic and fiscal crises have made sweeping regulatory reform for Indonesia
 (a) essential
 (b) urgent



ECONOMIC IMPERATIVE – PART II

September 2020

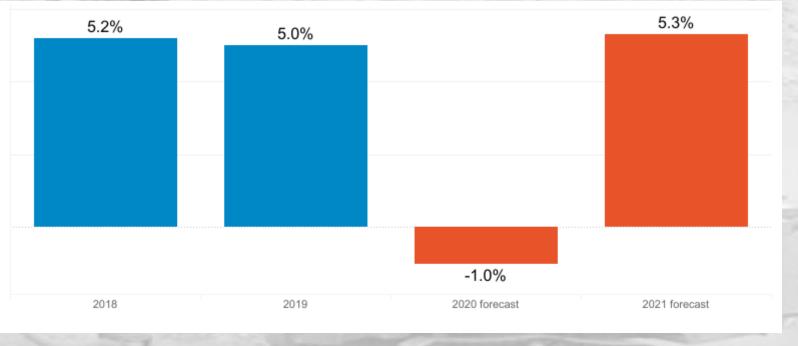
Indonesian GDP Growth down sharply but not as badly hit as most Asian neighbors in Q2 2020

- China +3.2% (Q1 -6.6%)
- Vietnam +0.36%
- Indonesia -5.32% (Q1 +2.97%; Govt predicts 1-3% Q3 contraction)
- <u>Thailand -12.2%</u>
- Singapore -13.2%
- Philippines -16.5%
- Malaysia -17.1%
- **India** -19.9% (-23.9% Q1 FY2021)

Source: Indonesia Forecast Webinar, 2020

ECONOMIC IMPERATIVE – PART III

GDP Growth Rate: Indonesia (% per year)

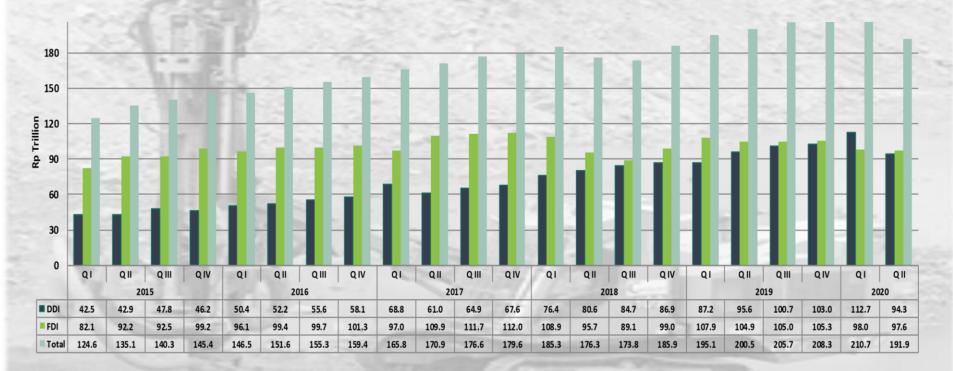


Source: Asian Development Bank. Asian Development Outlook (ADO) 2020 Update (September 2020)



ECONOMIC IMPERATIVE – PART IV

Trend of Investment Realization 2015 – June 2020: Quarterly



Source: Indonesia Investment Coordinating Board, 2020



RECENT REGULATORY REFORM OVERVIEW – PART I

1. Exploration/mining investment is highly sensitive to non-geological factors...

Exploration/mining is <u>speculative</u>, <u>costly</u> and <u>risky</u>. Commercial rationale depends heavily on long-term <u>policy/regulatory environment</u>.

| | Underlying mineral potential | • Are there valuable minerals here? | <u>Determined</u> <u>by God</u> | |
|--|---------------------------------|---|---------------------------------------|--|
| Exploration/ mining investment criteria | Security of tenure | How long do I have the right to operate? Can this area be taken from me? | | |
| | Regulatory predictability | Am I allowed to export? What tax/royalty must I pay? Will the rules change within 5-10 years? | Determined | |
| | Infrastructure availability | How will I get materials in/out? Will I have adequate power/water/transport? | <u>by government</u> | |
| | Data availability | What have others learned about this area in the past?How will I access this data? | | |
| | Mineral commodity prices | • What can I earn from selling the minerals I produce? | <u>Determined by</u> <u>market</u> | |

Source: adapted from N. Adams, EMD Indonesia



RECENT REGULATORY REFORM OVERVIEW – PART II

- 2. New Mining Law and Omnibus Law are intended to make Indonesia and local mining industry more attractive to both domestic investors and foreign investors
- 3. Poor Government handling of *"rollout"* of New Mining Law and Omnibus Law have resulted in widespread public protests and opposition to individual reforms
- 4. Investors are waiting for Implementing Regulations before making significant new investments
 - Government may be disappointed in short term impact of New Mining Law and Omnibus Law

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RECENT REGULATORY REFORM OVERVIEW – PART III

- 6. Most important regulatory changes for <u>local mining</u> <u>industry</u>
 - increased Central Government control of licensing **(a)** greater legal certainty for major producers (b)limiting SOE domination of coal industry (\mathbf{c}) incentives for DP&R and CD&U (d) **(e)** better divestment terms focus on exploration (f) less onerous environmental requirements (g)easier access to Forest Areas (h) relaxation of manpower restrictions **(i)**



RESIDUAL STRATEGIC PROBLEMS FOR INDONESIAN MINING INDUSTRY – PART I

- A. <u>Declining Quality of Foreign Investment</u>
- 1. GoI
 - (a) treats all foreign investment as being equal
 - (b) does <u>not</u> distinguish between <u>good</u> foreign investment and <u>bad</u> foreign investment
- 2. Risk that Indonesia
 - (a) has already lost many world class multi-nationals which are not coming back anytime soon
 - (b) is attracting *"replacement"* foreign investors which are
 - (i) attracted to/comfortable with Indonesia's opaque/poorly enforced/unclear regulatory environment

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(ii) have <u>no</u> intention of doing the right thing

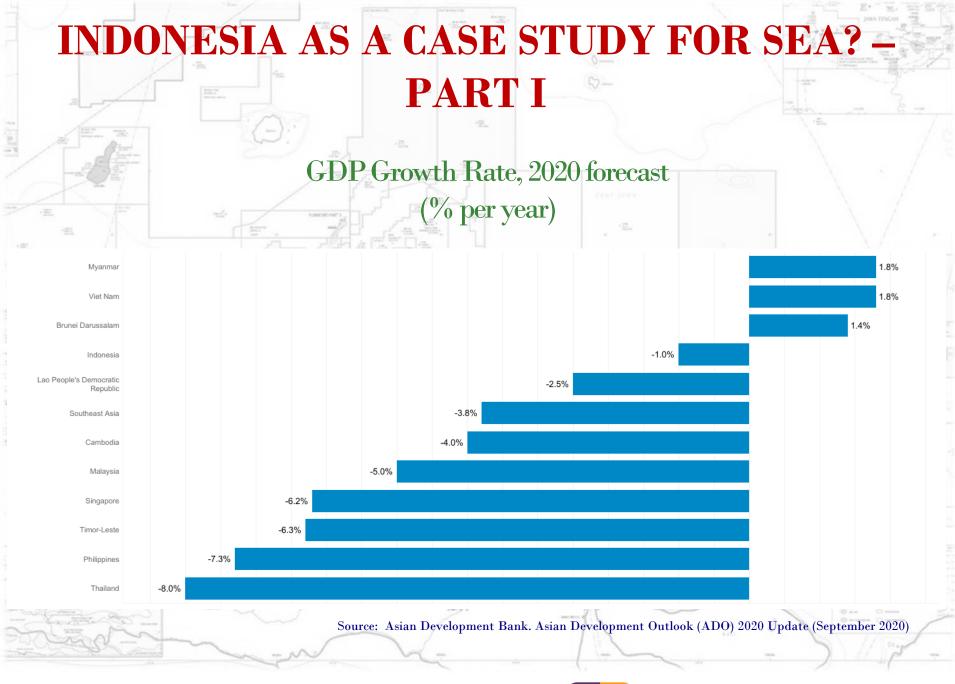
RESIDUAL STRATEGIC PROBLEMS FOR INDONESIAN MINING INDUSTRY – PART II

- B. <u>Resource Nationalism has Not Gone Away</u>
- 1. Resource nationalism is so strongly entrenchced in Indonesia that it is <u>not</u> going away anytime soon
- 2. More favourable attitude to foreign investment may well be temporary only
- 3. Once good economic times return foreign investment could quickly become *"out of favour"* <u>again</u>
- 4. Resource nationalism will increase in run-up to 2024 Presidential Election

RESIDUAL STRATEGIC PROBLEMS FOR INDONESIAN MINING INDUSTRY – PART III

- C. <u>Weak Legal and Court Systems</u>
- 1. Indonesia's inherently weak legal and court systems mean foreign investors
 - (a) have <u>no</u> assurance of adequate legal protection for their investment
 - (b) are always at a <u>serious disadvantage</u> in disputes with local parties
 - (c) <u>underestimate</u> the <u>non</u>-operating risks they face
- 2. GoI shows <u>no</u> interest in serious reform of legal and court systems







INDONESIA AS A CASE STUDY FOR SEA? -PART II

Mining Contribution Index (MCI): ASEAN member states (2018)

Source: International Council on Mining and Minerals. The role of mining in national economies: mining contribution index, 4th ed., supplement

| Country | 2018 MCI Rank (out of 182) | Metallic , mineral, metals & coal export contribution (% of exports) | Metallic mineral & coal production value 2016 (% of GDP) | Mineral rent 2016 (% of GDP) |
|-------------------|--------------------------------------|---|---|--|
| Brunei Darussalam | 24 | 0.5 | - | 0.00 |
| Lao P.D.R. | 46 | 27.1 | 7.27 | 5.63 |
| Indonesia | 50 | 16.8 | 5.09 | 0.72 |
| Philippines | 61 | 5.8 | 2.81 | 0.94 |
| Malaysia | 67 | 4.2 | 0.44 | 0.18 |
| Thailand | 73 | 6.0 | 0.46 | 0.04 |
| Myanmar | 77 | 6.1 | 3.66 | 0.54 |
| Vietnam | 96 | 1.1 | 2.69 | 0.21 |
| Cambodia | 108 | 9.3 | 0.0 | 0.00 |
| Singapore | 128 | 2.5 | - | 0.00 |
| | | Z7. | 11 1 200 | 100 March 100 Ma |

Note: The MCI provides an indication of the relative importance of mining in the economic life of a given country. Ranking is out of 182 economies. Metallic mineral and coal production value is based on a dataset that includes metals, coal, feldspar, phosphate rock, salt, and sulphur. Mineral rent as percentage of GDP represents loosely aggregated potential tax and profit flows from mining

INDONESIA AS A CASE STUDY FOR SEA? -PART III

Indonesia's mining industry

(a) is the largest in SEA

(b) makes the greatest contribution to SEA host country GDP <u>after Lao</u>

<u>arguably</u> has the least favourable foreign investment climate

Legal/policy/regulatory problems facing Indonesia's mining industry are probably no worse than the problems facing mining industries of

(a) Myanmar(b) Philippines

Indonesia may still have biggest incentive to improve investment environment for local mining industry compared to other SEA countries

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INDONESIA AS A CASE STUDY FOR SEA? – PART IV

Other SEA countries

 (a) have suffered significantly greater GDP declines as a result of Covid19 than Indonesia <u>but</u>
 (b) with the exception of Lao and Brunei are much less dependent upon the mining industry than is Indonesia and

have more favourable foreign investment climates than does Indonesia

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Unclear whether other SEA countries will pursue wide ranging regulatory reform like Indonesia

It may rather be a case of Indonesia needing to "*catch up*" with the rest of SEA

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SUMMARY & CONCLUSIONS – PART I

- 1. New Mining Law and Omnibus Law are "*net*" positives for foreign investment and mining industry
- 2. Ongoing economic and fiscal crises have forced Government to rethink its priorities <u>at least</u> <u>temporarily</u>
- 3. New Mining Law and Omnibus Law are good examples of difficult economic times producing better Government policies than in robust economic times



SUMMARY & CONCLUSIONS – PART II

- 4. Reforms may still <u>not</u> be sufficient to be a "game changer"
- 5. Important residual strategic problems remain unaddressed in Indonesia
- 6. Probably more a case of Indonesia "catching up" with rest of SE Asia than it is of Indonesia being a "case study" for how the rest of SE Asia may develop



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